1942 K File No. Bud I/42-43

Legal DEPARTMENT

C BRANCH II

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p. 14 (E) - 1942

Subject:— Orders and Procedure regarding budgeting

File No. Bud I/42-43

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Budfet Estimates:
Exchange Basis fir orocaratuin
of revised estunates.

Government of Bombay,
Finance Department.
Resolution no. 2674.
Bombay Castle, 8th December 1941.

Letter from the Government of India, finance Department, No-D-6014-S/41 dated 26th November 1941.

Resolution:- The Governor of Bombay is pleased to direct that an avera_e rate of exchange of 1sh. 5 15/16 d. per rupee should be adopted provisionally for the revised estimates for 1941-42 and of 1sh. 6d. per rupee for the budget estimates for 1942-1943.

By order of the Governor of Bombay,

B. Venkatappiah.

Deputy secretary to Government.

To

Account General, Bombay,

All Departments of the Secretariat.

Supplementary demands:

GOVERNMENT OF BOMBAY

Finance Department

Circular No. 37/33-G.

Bombay Castle, 17th February 1942.

The attention of Departments is invited to Government Memorandum No.F-70-G dated 2nd February 1940 and they are requested to forward to this Department the statements of demands for supplementary grants (voted and charged), wherever necessary, by the 6th March 1942 at the latest, so that they may be consolidated and submitted to His Excellency the Governor and His Excellency the Governor-General in good time before the close of the current financial year.

By order of the Governor
of Bombay.

B. VENKATAPPIAH?
Deputy secretary to Government.

To

All Departments of the Secretariat.

Irrigation:
Interest on - and other capital outlay:

Rate and adjustment of -

Government of Bombay,

Finance Department.

Resolution No. 1468

Bombay Castle, 20th February 1942.

RESOLUTION OF GOVERNMENT

Government are pleased to fix following average rates of interest for the adjustment of interest during 1941 - 1942 on the capital outlay on works for which capital accounts are kept, including the Bombay Development Scheme.

	Average rate of interest.
(a) On irrigation capital outlay incurred upto the end of 1916-17.	3,3252 per cent.
(b) On all capital out lay incurred from 1917-18 to 1936-37 inclusive	4.9 per cent.
(c) On capital outlay incurred from 1937 38 to 1941-42.	3.5 per cent.

By order of the Governor of Bombay.

Deputy Secretary to Government

To

The Accountant General
All superintending Engineers,
The Executive Engineer, Presidency Division,
The Collector of Bombay,
The Commissioner of Excise,
The Commissioner of Police,
The Chief Conservator of Forests,
The Consulting Public Health Engineer,
All Departments of the Secretariat.

Appropriation Accounts:-
Saving in sanctioned grants
Measures to reduce --

GOVERNMENT OF BOMBAY

Finance Department

Circular No. F. 259-C.

Bombay Castle, 5th February 1942

CIRCULAR OF GOVERNMENT.

In paragraph 10 of their report on "the Appropriation Accounts 1939-40 and the Audit Report 1941", the Ad Hoc Committee appointed by his Excellency the Governor commented on the large percentage of savings which, during that year, had occurred under various grants, and recommended that Departments should endeavour to reduce this percentage which, on an average, was as high as 5.9 in 1939-4 The Committee further suggested that 3 per cent. is a reasonable limit to aim at in normal circumstances.

2. Large savings are due to overestimating and if estimating officers provide only for amounts which there is a reasonable expectation of spending in full, the percentage of saving to sanctioned grants can be considerably reduced. Estimating officers are, therefore requested to frame their estimates as carefully and closely as possible.

By order of the Governor of Bombay

A.D.GORWALA

Secretary to Government

G.C.No. F. 259.C. , F.D. dated 5th February 1942.

To

All Heads of Offices under the several Departments of the Secretari

All Departments of the Secretariat.

The Accountant General, Bombay.

No. of 1941.

War Expenditure:
Recording of - under a new major head "64-B- Civil Defence" in Provincial Account

GOVERNMENT OF BOMBAY

Finance Department

Resolution No. 6147/33.

Bombay Castle 24th July 1942.

Letter from the Auditor General No. GBAc/233-41, dated 16th January 1942, to the Accountant General United Provinces:-

"In answer to your letter" No.BA(3) LI-160-742, dated the 24th December 1941, on the subject mentioned above I have the honour to state ~~xh~~ that the Auditor General agrees with the U.P. Government that in the present circumstances "Civil Defence" should constitute a separate major head with a separate budget grant. He has, therefore decided with the approval of the Governor General under section 168 of the Government of India Act, 1935 to open the following two major heads of Account, viz :-

LII-B - Civil Defence
64-B - Civil Defence

under section "E-Extraordinary Items, instead of XIV III-A and 60A under Section ~~XX~~ as proposed by you. These heads will remain in operation for the duratio of the war and the minor heads under them may be as suggested in your letter under reply. Other minor heads will be opened if and when necessity arises."

"2. As proposed by the U.P. Government the procedure may be introduced with effect from the budget for 1942-43.-

RESOLUTION:- In view of the Auditor General's recommendation that two major heads of account, viz., "LII-B and 64-B, Civil Defence should be opened in Provincial accounts to record all receipts and expenditure connected with Civil Defence, Government has decided that, in supersession of the orders issued in Government Resolutions No. 4324/33 dated 20th January 1940 and 29th January 1941, all war expenditure including expenditure on Air Raid Precaution, should with effect from 1942-43 be recorded in Provincial accounts under the major head "63 Extraordinary Charges " of other heads of accounts. For this purpose the new major head 64-B, Civil Defence "- it has also been decided to open the following minor heads under the new major head"64-B Civil Defence ":-

(1) Air. Raid Precations;
(2) Civic Guards;
(3) National War Front;
(4) Press Censor;
(5) Expenditure in connection with the intering of enemy subjects.
(6) Expenditure in Connection with the Registration of ~~enemi~~ foreigners Act, 1939.

(7) Expenditure inconnection with the examination of activities of foreigners;

(8) War Police;

(9) Maintenance charges of detenus;

(10) War Committees;

(11) Motor Spirit Rationing Scheme;

(12) Miscellaneous;

(13) Works; and

(14) Deduct share payable by the Central Government.

Expenditure on War establishment in Secretariat Department i.e. Political and Services Department and Home Department (special) should, however, be decided to debited to the major head"26-General Administration".

(2) In regard to Air Raid Precautions expenditure the Government of India have expressed the view that adjustment will be considerably facilitated if Provincial Government of India havew agreed to pay in full, or in part separately from purely Provincial expenditure. In order to encure such adjustment it has been decided to open the following sub-minor heads under the minor head Air Raid Precautions

(1) Payable items;

(2) Hundun Central Government items

(3) Items subject to special orders of allocation;

(4) Items entirely provincial.

The following sub-heads have been approved for being open under each of the four sub-minor heads according as occasion arises:-

(1) Directive organisation

(2) Warden's service

(3) Training and Education of the public

(4) Warning and Control centres;

(5) Lighting restriction;

(6) Fire-lighting

(7) Medical aid;

(8) Rescue work

(10) Disposal of unexploded bombs

(11) Evacuation

(12) Air Raid Precautions for sub

(19) Camouflage;

(14) Provision of aid to persons rendered homeless by air attac

(15) Provision of aids to movement in darkened streets;

(16) Clearance of debris;

(17) Salvage

(18) Repairs of slightly damaged building;

(19) Extensive demolitions and demolitions involving the use of explosives;

(20) Regional measures in connection with food, fuel sanitation ~~explosives~~ etc.

(21)Civilian war deaths organization and corpse disposa l and

(22) Anti-epidemic measures.

Under each sub-head primary units may be opened according to necessity such as "Pay of Officers", "Pay of Establishment". "Allowances honoraria etc. ." Contingencies", "Grant-in-aid etc. Expenditure on works below Rs. 2,500 may be recorded as contingent expenditure of the scheme concerned under the ~~appropriate sub-head and only expenditure in excess of expenditure falls and the officers concerned should record the~~ Rs. 2,500/- should be recorded under the main Head "Works" ~~same classification as this.~~

3. All orders sanctioning expenditure on Air Raid Precaution measures should hereafter clerly indicate the sub-minor head and the sub-head under which the expenditure falls and the offic ers concerned should record the same classification onbills.

4. The revised classificationtakes effect from 1st April 1942. It should be observed inregard to all expenditure incurred from 1st august 1942 and accounts maintained accordingly. The expenditure from 1st April 1940 to 1st August 1942 recorded under "63-Extraordinary Charges " and "57 Miscellaneous- Air Raid Precautions" should be reclassified and booked inaccordance with the new classification. Statements of expenditure so reclassific should be forwarded to the Accountant General's office before the end of September 1942 and to Government in the Departments concerned.

5. A supplementary demand comprising all war expenditure recorded under the major head "61-D Civil Defence " inaccordance with the revised classificationwill be necessary and the

an d the Administrative Depa rtments concerned are requested to take steps for the preparation of a statement of such demand before the close of the current financial year. Steps should also be taken to surrender the current year's grant for war expenditure under the major head "63-extrodinary charges " andfor Air Raid precautions expenditure under "57-Miscellaneous.

6 Recoveries of war expenditure from the Government of India should be accounted for as a deduct entry. "Deduct-Share payable by the Central Government ", if they are effected in the same year as that in which the expenditure was incurred or under the minor head"Miscellaneous" under the major head "L LII-B Civil Defence", which should be opened on the receipt side if they are effected in a subsequent year.

By order of the Governor of Bombay.

B. VENKATAPAIAH

Deputy Secretary to Government.

G.R.No. 5147/33,F.D. dated the 24th July 1942-

To

The Accountant General Bombay,
The secretary to the Governor,
The surgeon General with the Government of Bombay,
The provincial organizer national War Front Bombay,
The Inspectors General of Prisons .
The Commissioner of Police, Bombay,
The Inspector General of Police, Province of Bombay,
The Provincial Rationing Authority, and Secretary Provincial Transport Authority, and transport officer,
The commissioners of Divisions,
All Collectors and District Magistrates,
The Air Raid Precautions Controller, Bombay,
The Air Raid Precaution Controller, Poona,
The Air Raid Precaution Controller, Ahmadabad,
The Air Raid Precaution Controller, Nasik Road,
The Municipal Commissioner for the City of Bombay,
The consulting Public Health far Engineer to Government.
The Director of Public Health for the Government of Bombay,
The Regional Camouflage Officer, Province of Bombay , Bombay
The Assistant Engineer on special Duty for Air Raid Precaution and Brick Controller Province of Bombay
The chief Inspector of Factories,
The Inspector of Factories on Special Duty for Air Raid Precaution, Bombay
The Superintending Engineer Northern India Circle,
The Superintending Engineer Deccan Irrigation Circle,
The Superintending Engineer Central Circle,
The Superintending Engineer, Southern Circle,
The Electrical Engineer to Government, Bombay,

The Director of Information, Bombay,
The Director of Public Instruction, Poona,
The Director of Civil Supplies, Bombay,
The Bomb Disposal Officer, Bombay,
The Superintendent, Government Printing and Stationery, Bombay,
All Executive Engineers,
All Departments of the Secretariat.

No. of 1942.

Copy forwarded for information and guidance to

accompaniment to Government Resolution, Finance Department dated 24th July 1042.

Copy of Express Letter No. DK (S&M II-150-742 . dated the 24th ecember 1941, New Delhi,

Subject:- Opening of a new major head" Civil Defence " in the Provincial Accounts from 1942-43 both on the receipt and payment side.

I have the honour to forward kk for perusal a copy of lette No. B-2367-/, dated 18th December 1941, from the Unifyrf Province Government in the Finance (B) Department, and to request that, as desired vt, Government the sanction to the opening with effect from 1st April 1942 of the seven minor heads below may kindly be accorded telegraphically for exhibiting the transa ctions on Civil Defence:-

(a) Expenditure on Air Rixk Raid Precaution.
(b) Expenditure on Refugees and Evacuees,
(c) Expenditure on Civic Guards,
(d) Miscellaneous.
(e) Works

Deduct -- Share payable by the Central Gove rnment under the major head "GC-A Civil Defence" proposed to be opened, and "Miscellaneous" under the major head "XLVIII-A Civil Defence" p Proposed to be opened.

2. The approval of the Governor General in Council may also kin ly be obtained if necessary, to the opening with effect from 1st April 1042 of the following major heads and communicated to this Office as expeditiously as possible:-

"XLVIII-A Civil Defence
and
"GC-A-Civil Defence

3. Under the receipt major head "XLVIII-A Civil Defence " suk suitable minor heads may be opened as circumstances indicate for the present only one minor head "miscellaneous" has been proposed.

4. The Local Government are being advised to proceed further in the matter in anticipation of sanctions to the opening of the above mentioned heads.

Printed below.

opy of Government order No. B-2367/ dated 18th December 1941, from the Secretary to Government United Provinces, Finance (i) Department to this office.

Subject-- Proposal to introduce a new majorhead "Civil D in Government accounts.

I am directed to address you on the subject of introdu xxixxxix in the Government accounts a new major head for the recording of all expenditure connected with an raid p civic guards, etc.

2. Expenditure on this account has hitherto been accommodated under the major head "57-Miscellaneous and Unforeseen Charges This classification was adopted as it was not possible to bring this expenditure to account under any of the descriptive major heads. Further at the initial stage it was expected that the expenditure on this account would be more or less of a casual character. andwould not be so extensive or complex. But the position has altered in as much as expenditure on Civil Defence is now going to be a normal feature of the Civil Administration at least for the period of the war. It does not therefore, appear to be logical or correct in principle to continue to treat this expenditure as "Miscellaneous" or "Unforeseen". The Government of the United Provinces therefore, consider that Civil Defence should constitute a separate major head by itself with a separate budget grant. The proposed major head should be divided into the following minor heads:-

A- Expenditure on Air Raid Precautions,
B- Expenditure on A Civic Guards,
C- Expenditure on Refugees and Evacuees,
D- Miscellaneous,
E- Works.
Deduct.-Share payable by the Central Government.

The change it is expected, will enable the Director of Civil Defence to exercise control over this expenditure conveniently and at the same time effectively.

3. Government propose to introduce the above change from the budget for 1942-43. A new major head for receipts corresponding to the above head of expenditure will also be necessary.

4. As required by paragraph 27 of the Account Code. Volume I, I am to request you kindly to obtain the approval of the Auditor General to the opening of the proposed new major head and requisite minor heads thereunder. He may kindly be asked to convey his approval by telegram.

Budget Grants : Lapses, Allotments for — 21

GOVERNMENT OF BOMBAY

Finance Department

Circular No. 3598

Bombay Castle, 13th October 1942

Cases are from time to time brought to the notice of Government of heavy withdrawals of money from treasuries, by disbursing officers. towards the close of the financial year. Expenditure is rushed during this period of. in some instances, money is drawn in advance of immediate needs, the apprehension in either case, being that appropriations would otherwise lapse. The withdrawal of money not required for immediately payment is specifically forbidden by Financial Rule 319 . As regards rushed payments, these usually mean that certain necessary steps are dispensed with, such as verification of goods received or measurement or approval of work done. It will be seen from the Note under Financial Rule 318 that unless these steps have been taken a "charge" is not incurred within the meaning of Financial Rule 318. This rule prescribes that charges incurred should not be allowed to stand over to be paid from the grant of another year. While insisting on the strict observance of Financial Rule 318 as explained by the Note referred to Government would assure all disbursing officers that Government will be prepared to reallot funds during the year following in all cases of legitimate postponement of expenditure beyond the year current e.g. where payment could not be made because the work had notbeen completed, or the materials had not been received, or the claim had not matured for payment before the close of the year. Officers should particularly note that to spend money in haste for no other reason than that it may no longer be at their disposal is contrary to the public interest.

By order of the Governor of Bombay,

B.VENKATAPPIAH.

Joint secretary to Government.

G. C. No. 3698 P.D. dated the 15th October 1942

To

The Accountant General

The Secretary to Governor

The military Secretary to His Excellency the Governor

The Prothonotary and Senior Master, His Majesty's High Court Bombay,

The Registrar of His Majesty's High Court of Judicature, Appellate Side, Bombay,

All other Heads of Offices under several Departments of the Secretariat,

All Departments of the Secretariat.

R.T. No. 11163 No. of 1942.
28/10/42

Copy forwarded for information and guidance to

War Expenditure :
Recording of - under a new
major head "64-B-Civil Defence".

GOVERNMENT OF BOMBAY

Finance Department

Circular No.5547/33.

Bombay Castle, 21st October 1942.

In view of orders issued in Government Resolution No. 5547/33, dated 24th July, the expenditure on (i) the Civic Guards Committee, (ii) the war Publicity Committees and (iii) the war Loans committees will have to be recorded direct under the head "64-B, Civil Defence" instead of under the service heads concerned, as laid down in Government Circular No. 4224/33. dated 16th November 1940. Recoveries from the Government of India in respect of the cost of these committees should also be shown under the head "64-B Civil Defence" as deduct entry if the recoveries are effected in the same year as that in which the expenditure was incurred or under the minor head "Miscellaneous" under the major head "XXI-B" if they are effected in a subsequent year.

By order of the Governor of Bombay,

R.R. Rana,

Under secretary to Government

To

The Accountant General, Bombay,
The Secretary to the Governor,
The Commissioners of Divisons,
All Collectors,
The Secretary War Publicity Committee, Bombay,
The Honorary Secretary, Defence Loans Committee, Bombay,
The Secretary, Civic guards Committees, Bombay,
All Departments of the Secretariat.

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19

Budget Estimates:
Exchange Basis for preparation of revised estimates.—

GOVERNMENT OF BOMBAY

Finance Department

Resolution No. 2874.

Bombay Castle, 27th November, 1942.

Letter from the Government of India, Finance Department, No. 7605-B/42 dated 18th November 1942.

RESOLUTION:- The Governor of Bombay is pleased to direct that an average rate of exchange of 1sh. 5 31/32 d. per rupee should be adopted provisionally for the revised estimates for 1942-43 and of 1 sh. 6d. per rupee for the budget estimates for 1943-44.

By order of the Governor of Bombay,

R. R. HANA?
Under Secretary to Government,

To

The Accountant General, Bombay,
All Departments of the Secretariat.

SHA 5/6

DHS 5/6